

HERTFORDSHIRE COUNTY COUNCIL

HEALTH AND WELLBEING BOARD

TUESDAY 8 OCTOBER 2019 AT 10:00AM

HERTFORDSHIRE'S BETTER CARE FUND PLAN 2019-2020

Report of Director of Adult Care Services

Author: Edward Knowles Assistant Director, Health Integration (Herts Valleys)
Tel: 01992 555459

1. Purpose of report

- 1.1. To provide an overview of the Better Care Fund Plan 2019-2020 narrative for Health & Wellbeing Board review and approval.

2. Background

- 2.1 The Better Care Fund (BCF) is a programme spanning both the NHS and local government which seeks to join-up health and care services, so that people can manage their own health and wellbeing and live independently in their communities for as long as possible. The BCF has been created to improve the lives of some of the most vulnerable people in our society, placing them at the centre of their care and support, and providing them with integrated health and social care services, resulting in an improved experience and better quality of life¹ (From NHS England).
- 2.2 Since the introduction of the BCF in 2015, Herts Valleys Clinical Commissioning Group (HVCCG), East and North Hertfordshire Clinical Commissioning Group (ENHCCG), Cambridgeshire and Peterborough Clinical Commissioning Group (CPCCG), and Hertfordshire County Council (the Council) have entered into pooled budget arrangements, through a Section 75 agreement, and developed integrated spending plans through the Better Care Fund.
- 2.3 The Section 75 agreement provides a framework through which the Partners can secure the future position of health and social care services through lead or joint commissioning arrangements. The

¹ <https://www.england.nhs.uk/ourwork/part-rel/transformation-fund/bcf-plan/>

agreement is also the means through which the Partners pool funds and align budgets for the BCF.

3. Better Care Fund Plan 2019-20

3.1 For 2019-2020, Hertfordshire is required to submit an updated BCF Plan. The draft narrative is attached at Appendix 1. This retains the same national conditions and performance metrics as in 2017-2019. These are:

3.1.1 National conditions

- Plans to be jointly agreed and signed off by the HWB area;
- NHS contribution to adult social care to be maintained in line with the uplift to CCG Minimum Contribution;
- Agreement to invest in NHS commissioned out-of-hospital services, which may include seven-day services and adult social care;
- Managing Transfers of Care.

3.1.2 Performance metrics

- Delayed Transfers of Care;
- Non-elective admissions (General and Acute);
- Admissions to residential and care homes;
- Effectiveness of reablement.

3.2 Health and Wellbeing Board (HWB) areas have been asked to outline lessons learned since the previous plan and areas of focus for the upcoming year. Any major changes emerging from the national review of the BCF will be implemented from 2020 onwards. As guidance and the planning template for the 2019-2020 plan was released later than expected some of the information contained in the submission reflects activity that has developed and evolved over the first six months of the financial year.

3.4 For the plan submission, an excel template has been developed by NHS England. This asks the HWB to complete the following sections.

4. Strategic narrative

4.1 This section outlines Hertfordshire's approach towards the integration of health and social care. The submission asks for information on the four following areas, and our aspirations for 2019-2020.

- Our approach to integrating care around the person
- Our approach to integrating care at a Health and Wellbeing Board level and aligning with Primary Care Networks/the Voluntary sector
- Our approach to integrating with wider services e.g. Housing and how Hertfordshire is using the Disabled Facilities Grant to support the housing need of people with disabilities/care needs
- Our alignment to the wider system and how our BCF Plan aligns to the wider integration landscape e.g. STP/ICS plans

5. Income and expenditure

- 5.1 For the 2019/2020 submission, all HWB are required to provide information on income and expenditure for the BCF and other associated grants. The expenditure section provides a breakdown of various schemes which are being funded through the BCF and indicates how these schemes impact on the delivery of the four key BCF metrics.

Hertfordshire's BCF is made up of:

- **CCG Minimum Contributions:** Nationally-defined amounts of CCG monies with spend providing both a health and social care benefit. The allocation for each CCG includes funding to support local authority delivery of reablement, Carers Breaks and implementation of duties to fund carer support under the Care Act 2014.
- **Improved BCF (iBCF):** A grant which is intended for:
 - Meeting adult social care needs;
 - Reducing pressures on the NHS, including supporting more people to be discharged from hospital when they are ready.
 - Ensuring that the local social care provider market is supported.
- **Disabled Facilities Grant:** Allocated via the BCF and distributed to district councils to meet their statutory duty to provide home adaptations. A portion of this is also allocated to the Hertfordshire Home Improvement Agency which helps to provide home adaptations, such as stair lifts and access improvements, to Older people and people with disabilities, to help them remain independent at home.
- **Winter Pressures Grant:** This grant is used to support the local health and care system to manage demand pressures on the NHS with particular reference to seasonal winter pressures. This includes interventions that support people to be discharged from hospital, who would otherwise be delayed, with the appropriate social care support in place, and which help promote people's independence.

- Additional contributions: **Jointly agreed additional funding from the CCG and the Council to aid collaboration.**

Table 1: BCF Financial Breakdown

Organisation / Pot	2019-20 Total (£000)
East & North Herts CCG	Additional contributions TBC (£36,106,104 Minimum contribution)
Herts Valleys CCG	£97,406,267 (£38,177,467 Minimum contribution)
Cambridgeshire & Peterborough CCG	£1,160,029 Minimum contribution
Hertfordshire County Council	£87,176,896
Disabled Facilities Capital Grant (DFG) Allocation	£7,283,182
Improved Better Care Fund (iBCF)	£18,728,108
Winter Pressures	£4,134,415
TOTAL FUND	TBC (East North Herts additional contributions TBC)

**Please note at the time of this submission we were still awaiting confirmation on Additional contributions from East and North Herts CCG. An update can be provided at the board meeting in October 2019.*

6. High Impact Change Model (HICM)

6.1 This section provides updates on Hertfordshire's progress in implementing the NHS's High Impact Change model – eight specific system changes that, taken together, should help any system to be able to effectively manage flow and demand. These are outlined below:

- Early discharge planning
- Systems to monitor patient flow
- Multi-disciplinary/multi-agency discharge teams
- Home First/Discharge to Assess
- Seven-day services
- Trusted Assessor
- Focus on Choice
- Enhancing health in care homes

6.2 Hertfordshire has progressed well against the High Impact Change model since it was introduced. The submission discusses the work we are planning to do to embed the model further and current performance issues to be addressed.

7. Performance Metrics

- 7.1 The BCF Plan is expected to demonstrate compliance with four national conditions and four performance metrics (see point 3.1.1). This section contains narrative on the activity that is taking place to support us in meeting these targets as well as giving specific numerical targets we are working towards (see point 7.2 below). Under the Delayed Transfers of Care (DToC) metric the narrative also sets out Hertfordshire's plan for using the Winter Pressures Grant funding.
- 7.2 Targets for performance metrics over previous years and in 2019/2020 have been set out below. Please refer to the submission narrative for further detail on how we plan to meet these targets in 2019/2020.

Performance metric	2017/2018 Target	2018/2019 Target	2019/2020 Predicted
Delayed Transfers of Care per day (daily delays) from hospital (aged 18+)	105.6 Avg. Days per day (11.6 Avg. Days per day per 100k population)	87.4 Avg. Days per day (9.6 Avg. Days per day per 100k population)	87.0 Avg. Days per day (9.6 Avg. Days per day per 100k population)
Total number of specific acute non-elective spells per 100,000 population	109683	112304	120701
Long-term support needs of older people (65+) met by admission to residential and nursing homes per 100,000 population	Annual rate-575	Annual rate-505	Annual rate-515
		Numerator-1,015	Numerator-1062
		Denominator-201,242	Denominator-206,367
Proportion of older people (65 and over) who were still at home 91 days after discharge from hospital into reablement / rehabilitation services	Annual rate-84.9%	Annual rate-85.1%	Annual rate-86.0%
		Numerator-383	Numerator-585

8. Submission and Approval

- 8.1 The BCF Plan will be submitted to NHS England on the 27 September 2019. Following this, it will go through a period of assurance. This will first be conducted at a regional and then national level which will include partners from the Local Government Association, Health, NHS Finance and ADASS on the panel. Following regional assurance and moderation, there will be a cross-regional calibration exercise with regional colleagues to provide assurance that plans have been assured in a consistent way across England. This may result in regions being asked to revisit recommendations from assurance panels where it is agreed that the requirements have not been applied consistently. Following this, recommendations and advice for approval will be provided to DHSC and MHCLG and then to NHS England for approval of spending plans from the CCG minimum contribution.
- 8.2 Pooled arrangements between health and social care are underpinned by the Section 75 Agreement which provides the legal framework for the BCF and other pooled monies. The section 75 agreement was sealed in April 2019.

9. Recommendation

- 9.1 That the Board note the above and give their approval for the Better Care Fund Plan 2019-20.

Report signed off by	Edward Knowles
Sponsoring HWB Member/s	Iain MacBeath
Hertfordshire HWB Strategy priorities supported by this report	The Better Care Fund proposals relate to all 4 Health & Wellbeing Strategy priority areas
Needs assessment (activity taken) In our 2019/2020 BCF plan, Hertfordshire will continue to address health inequalities and work to ensure that people have the most positive health outcomes. We are continuing to produce population statistics, Joint Strategic Needs Assessments and are also working to deliver a Population Health Management Approach with Public Health. This will provide data analysis to better design and commission services by population cohort.	
Consultation/public involvement (activity taken or planned) The BCF plan for 2019/2020 has sought input from HCC and CCG colleagues. It has been to various boards for sign off/approval.	
Equality and diversity implications Each project that is delivered as part of the Better Care Fund work is subject to robust equality impact assessments to ensure the impact on different groups is understood and where necessary mitigated against. There are no specific equality and diversity implications arising from this report.	
Acronyms or terms used. eg:	
Initials	In full
ACS	Adult Care Services
ADASS	Directors of Adult Social Services

BCF	Better Care Fund
CCG	Clinical Commissioning Group
DHSC	Department of Health and Social Care
DToC	Delayed transfers of care
HCC	Hertfordshire County Council
HWB	Health & Wellbeing Board
ICS	Integrated Care System
MHCLG	Ministry of Housing, Communities and Local Government
NHSE	NHS England
STP	Sustainability and Transformation Partnership